117TH CONGRESS 1ST SESSION	S.
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To amend the Internal Revenue Code of 1986 to provide for penalty-free withdrawals from retirement accounts for certain emergency expenses, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. Lankford (for himself and Mr. Bennet) introduced the following bill; which was read twice and referred to the Committee on

A BILL

- To amend the Internal Revenue Code of 1986 to provide for penalty-free withdrawals from retirement accounts for certain emergency expenses, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Enhancing Emergency
 - 5 and Retirement Savings Act of 2021".

1	SEC. 2. WITHDRAWALS FOR CERTAIN EMERGENCY EX-
2	PENSES.
3	(a) In General.—Paragraph (2) of section 72(t) of
4	the Internal Revenue Code of 1986 is amended by adding
5	at the end the following new subparagraph:
6	"(I) Distributions for certain emer-
7	GENCY EXPENSES.—
8	"(i) In General.—Any emergency
9	personal expense distribution.
10	"(ii) Annual Limitation.—Not more
11	than 1 distribution per calendar year may
12	be treated as an emergency personal ex-
13	pense distribution by any individual.
14	"(iii) Dollar Limitation.—The
15	amount which may be treated as an emer-
16	gency personal expense distribution by any
17	individual in any calendar year shall not
18	exceed the lesser of \$1,000 or an amount
19	equal to the excess of—
20	"(I) the individual's total non-
21	forfeitable accrued benefit under the
22	plan (the individual's total interest in
23	the plan in the case of an individual
24	retirement plan), determined as of the
25	date of each such distribution, over
26	"(II) \$1,000.

1	"(iv) Emergency personal ex-
2	PENSE DISTRIBUTION.—For purposes of
3	this subparagraph, the term 'emergency
4	personal expense distribution' means any
5	distribution from an applicable eligible re-
6	tirement plan (as defined in subparagraph
7	(H)(vi)(I)) to an individual for purposes of
8	meeting unforeseeable or immediate finan-
9	cial needs relating to necessary personal or
10	family emergency expenses. The adminis-
11	trator of an applicable eligible retirement
12	plan may rely on an employee's certifi-
13	cation that the employee satisfies the con-
14	ditions of the preceding sentence in deter-
15	mining whether any distribution is an
16	emergency personal expense distribution.
17	"(v) Treatment of Plan distribu-
18	TIONS.—If a distribution to an individual
19	would (without regard to clause (iii)) be an
20	emergency personal expense distribution, a
21	plan shall not be treated as failing to meet
22	any requirement of this title merely be-
23	cause the plan treats the distribution as an
24	emergency personal expense distribution
25	unless the aggregate amount of such dis-

1	tributions from all plans maintained by the
2	employer (and any member of any con-
3	trolled group which includes the employer,
4	determined as provided in subparagraph
5	(H)(iv)(II)) to such individual exceeds the
6	limitation determined under clause (iii).
7	"(vi) Amount distributed may be
8	REPAID.—
9	"(I) In General.—Any indi-
10	vidual who receives an emergency per-
11	sonal expense distribution may, at any
12	time during the 3-year period begin-
13	ning on the day after the date on
14	which such distribution was received,
15	make one or more contributions in an
16	aggregate amount not to exceed the
17	amount of such distribution to an ap-
18	plicable eligible retirement plan of
19	which such individual is a beneficiary
20	and to which a rollover contribution of
21	such distribution could be made under
22	section $402(c)$, $403(a)(4)$, $403(b)(8)$,
23	408(d)(3), or $457(e)(16)$, as the case
24	may be.

5

1	"(II) Limitation on contribu-
2	TIONS TO APPLICABLE ELIGIBLE RE-
3	TIREMENT PLANS OTHER THAN
4	IRAS.—The aggregate amount of con-
5	tributions made by an individual
6	under subclause (I) to any applicable
7	eligible retirement plan which is not
8	an individual retirement plan shall not
9	exceed the aggregate amount of emer-
10	gency personal expense distributions
11	which are made from such plan to
12	such individual. Subclause (I) shall
13	not apply to contributions to any ap-
14	plicable eligible retirement plan which
15	is not an individual retirement plan
16	unless the individual is eligible to
17	make contributions (other than those
18	described in subclause (I)) to such ap-
19	plicable eligible retirement plan.
20	"(III) TREATMENT OF REPAY-
21	MENTS OF DISTRIBUTIONS FROM AP-
22	PLICABLE ELIGIBLE RETIREMENT
23	PLANS OTHER THAN IRAS.—If a con-
24	tribution is made under subclause (I)
25	with respect to an emergency personal

1	expense distribution from an applica-
2	ble eligible retirement plan other than
3	an individual retirement plan, then
4	the taxpayer shall, to the extent of the
5	amount of the contribution, be treated
6	as having received such distribution in
7	an eligible rollover distribution (as de-
8	fined in section $402(e)(4)$) and as
9	having transferred the amount to the
10	applicable eligible retirement plan in a
11	direct trustee to trustee transfer with-
12	in 60 days of the distribution.
13	"(IV) Treatment of Repay-
14	MENTS FOR DISTRIBUTIONS FROM
15	IRAS.—If a contribution is made
16	under subclause (I) with respect to an
17	emergency personal expense distribu-
18	tion from an individual retirement
19	plan, then, to the extent of the
20	amount of the contribution, such dis-
21	tribution shall be treated as a dis-
22	tribution described in section
23	408(d)(3) and as having been trans-
24	ferred to the applicable eligible retire-
25	ment plan in a direct trustee to trust-

1	ee transfer within 60 days of the dis-
2	tribution.
3	"(vii) Limitation on subsequent
4	DISTRIBUTIONS.—If a distribution is treat-
5	ed as an emergency personal expense dis-
6	tribution in any calendar year with respect
7	to a plan, no amount may be treated as
8	such a distribution in any subsequent cal-
9	endar year with respect to such plan un-
10	less—
11	"(I) such previous distribution is
12	fully repaid pursuant to clause (vi) to
13	such plan, or
14	"(II) the aggregate of the elective
15	deferrals and employee contributions
16	to the plan (the total amounts con-
17	tributed to the plan in the case of an
18	individual retirement plan) subsequent
19	to such previous distribution is at
20	least equal to the amount of such pre-
21	vious distribution which has not been
22	so repaid.
23	"(viii) Special rules.—Rules simi-
24	lar to the rules of subclauses (II) and (IV)

of subparagraph (H)(vi) shall apply to any emergency personal expense distribution.".

(b) Effective Date.—The amendments made by this section shall apply to distributions made after December 31, 2021.